# SECOND CHAMBERS IN THEORY & PRACTICE

Published @ 2017 Trieste Publishing Pty Ltd

ISBN 9780649383962

Second chambers in theory & practice by H. B. Lees-Smith

Except for use in any review, the reproduction or utilisation of this work in whole or in part in any form by any electronic, mechanical or other means, now known or hereafter invented, including xerography, photocopying and recording, or in any information storage or retrieval system, is forbidden without the permission of the publisher, Trieste Publishing Pty Ltd, PO Box 1576 Collingwood, Victoria 3066 Australia.

All rights reserved.

Edited by Trieste Publishing Pty Ltd. Cover @ 2017

This book is sold subject to the condition that it shall not, by way of trade or otherwise, be lent, re-sold, hired out, or otherwise circulated without the publisher's prior consent in any form or binding or cover other than that in which it is published and without a similar condition including this condition being imposed on the subsequent purchaser.

www.triestepublishing.com

### H. B. LEES-SMITH

# SECOND CHAMBERS IN THEORY & PRACTICE



Pol.Sci GovT

# SECOND CHAMBERS IN THEORY & PRACTICE

H. B. LEES-SMITH, M.A., M.P.

LECTURER IN PUBLIC ADMINISTRATION AT THE LONDON SCHOOL OF ECONOMICS AND POLITICAL SCIENCE



476201

LONDON: GEORGE ALLEN & UNWIN LTD.
RUSKIN HOUSE, 40 MUSEUM STREET, W.C. 1

JF 541 L4

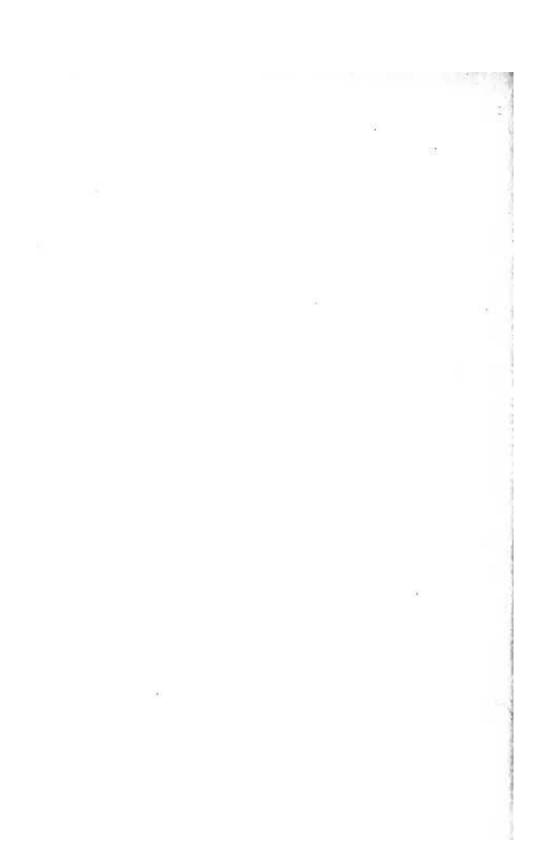
First published in 1923

(All rights reserved)

Printed in Great Britain by unwin brothers, Limited, the Gresham press, london and woking

To

J. E. L.-S.



### PREFACE

This book surveys the more important Second Chambers of the world, but its illustrations are chiefly drawn from the experiences of the British Dominions. In the case of foreign countries, owing to the difference between their needs and our own, the conclusions that can be safely derived from them are strictly limited. But the Dominions furnish us with a variety of experiments made by peoples possessing many of our own traditions and with constitutions created upon the British model.

I offer my thanks to Professor Berriedale Keith for his revision of the chapters on the Dominions, Sir William Beveridge, Professor Graham Wallas and Mr. H. J. Laski for the care with which they read through the manuscript of this book, Professor Vaucher and Mr. Finer for kindly looking through the appendix on France, and Miss Kathleen Walker for preparing the manuscript.

Earl Beauchamp and the Rt. Hon. J. A.

#### SECOND CHAMBERS IN THEORY AND PRACTICE

Murray Macdonald have furnished me with the minutes and memoranda of the Bryce Conference on the Reform of the Second Chamber, and Mr. M. M. Mjelde of the Norwegian Foreign Office obtained for me with considerable trouble the material necessary for the chapter on Norway. Portions of the chapters on Norway and South Africa have appeared in articles in the Journal of Comparative Legislation and International Law.

H. B. LEES-SMITH.

## CONTENTS

		PAGE
	Preface	9
CHAPTER I.	THE PARLIAMENTARY MACHINE	13
√ II.	THE THEORY OF A SECOND CHAMBER	32
√III.	THE CANADIAN SENATE	46 °
√ıv.	THE CANADIAN SENATE (continued)	63
√ v.	THE AUSTRALIAN SENATE	1 89
√vI.	THE LEGISLATIVE COUNCIL OF NEW ZEALAND	
	THE PROPER FUNCTIONS OF A SECOND CHAMBER	
	Appendix on—  (r) The French Senate	
1	(2) The Senate of the United States	153
VVII.	THE SENATE OF SOUTH AFRICA	. 160
IX.	THE NORWEGIAN SECOND CHAMBER	. 179
х.	(I) THE SENATE OF THE IRISH FREE STATE	. 204