

**ECONOMIC AND MORAL
ASPECTS OF THE LIQUOR
BUSINESS AND THE RIGHTS AND
RESPONSIBILITIES OF THE STATE
IN THE CONTROL THEREOF**

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Economic and Moral Aspects of the Liquor Business and the Rights and Responsibilities of the State in the Control Thereof by Robert Bagnell

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ROBERT BAGNELL

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**ECONOMIC AND MORAL ASPECTS
OF THE LIQUOR BUSINESS**

AND

**THE RIGHTS AND RESPONSIBILITIES OF THE
STATE IN THE CONTROL THEREOF**

BY

ROBERT BAGNELL

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UNIV. OF
CALIFORNIA

**SUBMITTED IN PARTIAL FULFILLMENT OF THE REQUIREMENTS
FOR THE DEGREE OF DOCTOR OF PHILOSOPHY, IN THE
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INTRODUCTION.

It is the purpose of this paper to study the liquor problem from the social standpoint. We are concerned with the question of the use of liquor by the individual only in his relations with society. With the question of the wisdom or folly of the use of liquor considered in its effect upon himself alone we have nothing to do at this time. Interesting and important investigations are being conducted by scientists upon the physiological effects of alcohol.¹ The total-abstinence propaganda is being pressed with increasing vigor. All this constitutes a question of extreme importance, but of an individual character, and so does not lie within the scope of this discussion. We are to inquire about the effects of the excessive use of alcohol upon society, and the responsibility of the saloon for this situation. This is our problem. Then we propose to ask what is being done to solve this problem of society, and what the rights of the state are in the premises.

In gathering the material upon which our conclusions are based, we not only studied the book and periodical literature upon the subject, but also addressed a series of questions to a considerable number of charity organizations, commissioners of the poor, police departments, and commissioners for the insane, and also sent copies of each series of questions to twenty-four consuls-general of the United States in

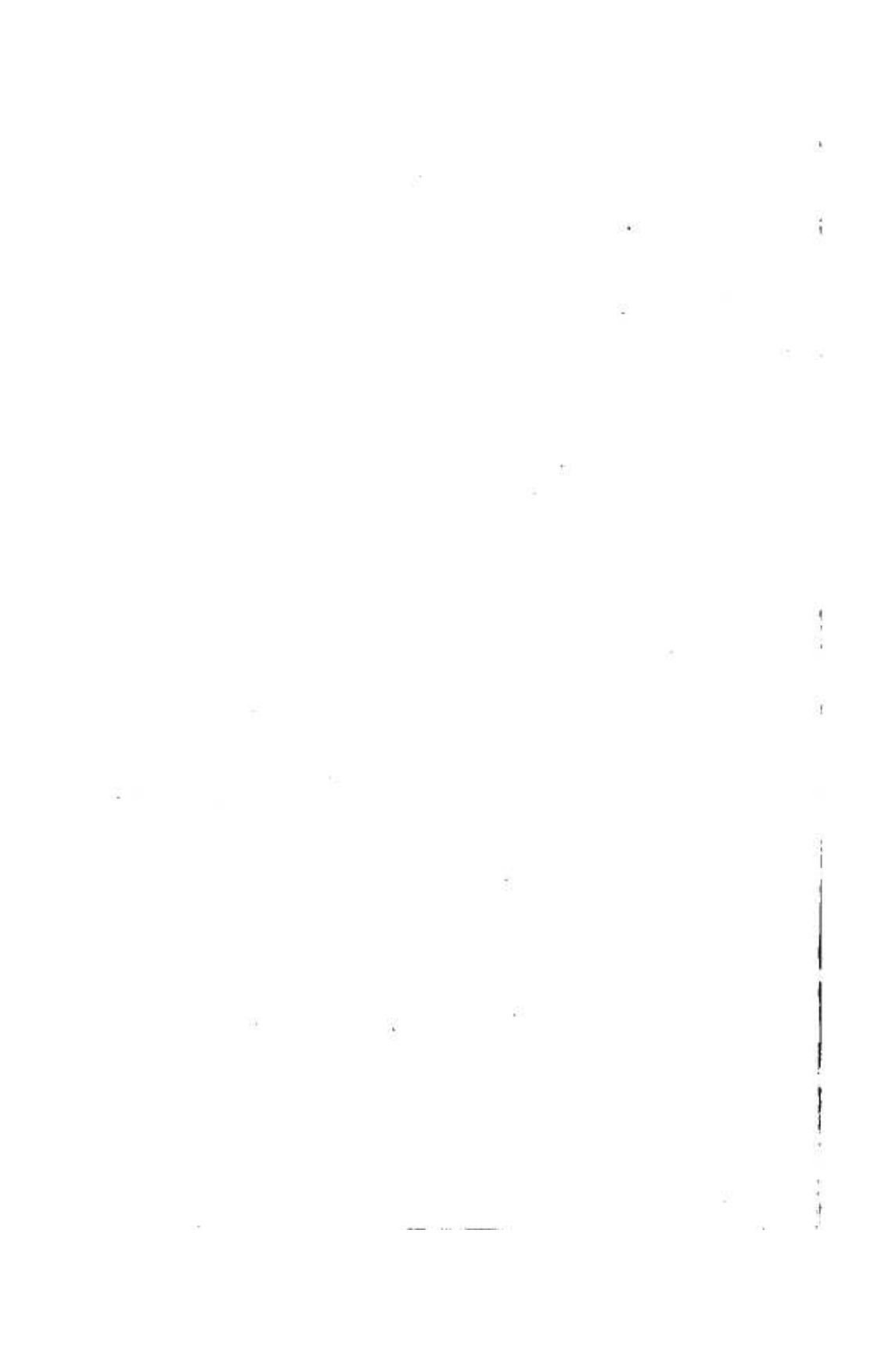
¹See *Physiological Effects of Alcohol*—Committee of Fifty; also article by Dr. Henry Smith Williams, *McClure's Magazine*, Oct., 1908.

INTRODUCTION.

Europe and Canada, asking them to secure information upon the various subjects of inquiry presented. Many of them were very kind in responding to the requests, and through these agencies much valuable information was secured and is embodied in the conclusions reached.

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ECONOMIC AND MORAL ASPECTS OF
THE LIQUOR BUSINESS.

CHAPTER I.

THE EFFECTS OF THE EXCESSIVE USE OF ALCOHOL UPON THE
INDIVIDUAL.

WE are considering man as a social being. As such he has certain relations with society, and his inefficiency, his poverty, his insanity, or his criminality increases the burden of society. Hence, the study of the causes of these conditions becomes necessary. Our attitude upon the question of the harmfulness of the saloon and the liquor traffic will depend somewhat upon the conclusions we reach in this chapter. This statement is qualified because there are other factors involved in the problem of the saloon which will be considered in their proper place.

The subject of this chapter can be best considered from four standpoints. (A) The relation of alcohol to human deterioration and inefficiency. (B) The relation of alcohol to disease, especially insanity. (C) The relation of alcohol to poverty, and (D) the relation of alcohol to crime.

(A) THE RELATION OF ALCOHOL TO DETERIORATION AND
INEFFICIENCY.

It is universally believed that the excessive use of alcohol causes inefficiency and deterioration. No employer of labor