

**FIRST BIENNIAL REPORT OF THE  
BOARD OF TRUSTEES OF THE  
PRESTON SCHOOL OF INDUSTRY  
(AT IONE). JULY 1, 1892, TO JUNE  
30, 1894**

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**VARIOUS**

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FIRST BIENNIAL REPORT

OF THE

BOARD OF TRUSTEES

OF THE

PRESTON SCHOOL OF INDUSTRY

(AT IONE.)

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JULY 1, 1892, TO JUNE 30, 1894.



SACRAMENTO:

STATE OFFICE, : : : A. J. JOHNSTON, SUPT. STATE PRINTING.  
1894.

**OFFICERS**  
**OF THE**  
**PRESTON SCHOOL OF INDUSTRY, JULY 1, 1894.**

**BOARD OF TRUSTEES.**

E. M. PRESTON, President .....	Nevada City.
ADAM ANDREW .....	Sacramento.
FAYETTE MACE .....	Ione.
E. CARL BANK .....	Superintendent.
H. R. BERNARD .....	Secretary.
W. R. ECKART .....	Consulting Engineer.
C. W. SWAIN .....	Carpenter.
G. F. WOOD .....	Commissary.
W. F. EASTMAN .....	Engineer.
H. S. MARTIN .....	Teacher.
JOHN MACLEAN .....	Gardener.
M. E. FASSETT .....	Farmer.
J. W. SIBOLE .....	Assistant Farmer.
HUGH P. COX .....	Watchman.
C. J. McCREADY .....	Cook.
Miss MATTIE HILL .....	Cook.
M. BRIDGE .....	General help.
P. B. MACE .....	General help.
Mrs. MARY BOW .....	Supervisor of the mending-room.
Mrs. M. E. FASSETT .....	Supervisor of the dining-room.
Mrs. C. W. SWAIN .....	Supervisor of public rooms and halls.
Mrs. H. S. MARTIN .....	Supervisor of boys' dining-room.



## REPORT.

PRESTON SCHOOL OF INDUSTRY,  
IONE, CAL., October 5, 1894. }

*To his Excellency H. H. MARKHAM, Governor of California:*

SIR: In presenting this, our first report as Trustees of the Preston School of Industry, we consider it proper to note briefly the history of this State institution from the time of its inception, for the purpose of indicating what had already been accomplished, and also as indicating the condition of the property and improvements at the time that the present Board of Trustees were invested with the control of the same.

The legislative Act creating this school, as introduced in the State Senate January 29, 1889, was framed for the purpose of establishing a "State Reform School" on lands owned by the State adjacent to the prison at Folsom. It vested the management of the school in the honorable Board of Prison Directors.

The amended Act, as approved March 11, 1889, changed the location from Folsom to "at or within convenient distance from Ione City, in the county of Amador." It also changed the name, and designated the institution as "The Preston School of Industry."

The original bill appropriated the sum of \$160,000 for the construction and equipment of the necessary buildings. This amount was considered ample, as the State owned the lands on which the school was to have been located, a free water right capable of furnishing all required power for electric lighting and mechanical purposes, and an extensive quarry of granite for building purposes. But when the legislative Act was amended, changing the location from Folsom to Ione, no additional appropriation was made for the purchase of the lands and the water rights required under the provisions of the amended Act.

The honorable Board of Prison Directors entered on their duties as Trustees of the Preston School of Industry in March, 1889, and in December of the same year, after considering various sites offered, secured a tract of land comprising 300 acres, located about half a mile north of the city of Ione.

In June, 1890, the Board entered into an agreement with Messrs. B. & M. Isaacs for the purchase of water rights located along Sutter Creek and Mule Creek, including ditches, rights of way, and the site of the Henderson storage reservoir, located at a distance of four miles from the lands acquired, at a sufficient elevation to furnish pressure for the required power for running the machinery.

The original intention of the Board was to construct a main Administration Building and a series of cottages, the latter to be used for maintaining the inmates on the family plan, but the appropriation had been diminished so much in acquiring lands and water rights that it was found impracticable to attempt to construct any buildings other



than the main Administration Building, leaving the cottages to be provided for by subsequent legislation.

The corner-stone of the Administration Building was laid on December 22, 1890, and the work of construction proceeded with reasonable diligence until November, 1891, when the balance of the appropriation was exhausted and further work was necessarily discontinued. At this time the members of the Board were confronted with a perplexing dilemma. The State had failed to appropriate any funds for the completion or care of the building during the then two succeeding years, and yet the building as it then stood, roofless and windowless, with the tower only half completed, was liable to receive serious if not irreparable injury from the winter storms and the summer sun before the meeting of the next Legislature.

For the purpose of protecting the uncompleted building from damage by the elements, the Board, with the consent and approval of the honorable Board of Examiners, borrowed the sum of \$20,000, which amount was expended in covering the building with a substantial slate roof, inclosing it with doors and windows, in the completion of the tower, and the performance of such other work as was necessary for the preservation of the structure. These supplementary contracts were completed in January, 1892, when the building was closed and the entire property placed in charge of a keeper, until such time as future State appropriations became available for the continuance of the work.

The Legislature of 1893 passed a deficiency bill appropriating \$21,336 16 to reimburse the Board for the money borrowed, and appropriated the further sum of \$115,000 for the purpose, as recited in the Act, "of constructing and completing the building of the Preston School of Industry at Ione, and for purchasing furniture, machinery, supplies, and appurtenances therefor, and for such other objects, material, or purposes as may be necessary or convenient for the use and occupancy of the said Preston School of Industry at Ione." These appropriations became available on the first day of July, 1893.

Owing to the pressure of official duties in the management of the prisons at San Quentin and Folsom, the honorable Board of Directors expressed a wish to be relieved of the further management of the affairs of the Preston School of Industry. In compliance with this expressed wish, the Legislature of 1893 amended the Act entitled "An Act to establish a School of Industry, to provide for the maintenance and management of the same, and to make appropriation therefor," approved March 11, 1889, as follows:

Section 3 was amended to read:

SEC. 3. The general government and supervision of said school shall be vested in a Board of Trustees, consisting of three citizens of the State of California, who shall be appointed by the Governor. The members of said Board shall hold their offices for the respective terms of two, three, and four years, from the first day of July, eighteen hundred and ninety-three, and until their successors shall be appointed and qualified, said respective terms to be designated in their appointments; and thereafter, upon the expiration of such terms, there shall be one of said Board appointed, whose term of office shall be continued four years, and until his successor is appointed and qualified. Said Trustees, before entering on the discharge of the duties of their office, shall each take an oath faithfully to discharge the same.

"Sections added in amendment" were enacted as follows, viz.:

SEC. 7. For the purpose of preventing any inconvenience arising from the transfer of the power of superintendence and government of said school from the State Board of Prison Directors to said Board of Trustees, this Act shall, after the first day of July,

eighteen hundred and ninety-three, confer and devolve upon said Board of Trustees all the powers, duties, and responsibilities conferred or devolved upon the State Board of Prison Directors, by virtue of any Act heretofore passed, or that may be passed in relation to said school at the present session of the Legislature, and said Board of Trustees shall, so far as the government and control of said school or any appropriation relating thereto is concerned, become and remain the successors of said State Board of Prison Directors.

SEC. 8. This Act shall take effect and be in force from and after the first day of July, eighteen hundred and ninety-three.

Under the provisions of the foregoing amendments of the Legislature, and by authority of appointment by your Excellency, the present Board of Trustees became the successors of the honorable Board of Prison Directors, and assumed the custody and management of the affairs of the Preston School of Industry on the first day of July, 1893.

In the continuance of the work thus ably begun by our predecessors in office, we acknowledge our indebtedness to them for their willing coöperation and many valuable suggestions, including the details and drawings for the completion of the dam at the Henderson reservoir, for the extension of the water system from the reservoir to the power-house, for the plans and specifications for the completion and equipment of the Administration Building, and for the construction of a horse barn and a cow barn. It has been our uniform endeavor to continue and complete the work of construction and equipment in conformity with the original plans and purposes of the honorable Board of Prison Directors, as far as practicable.

We desire to commend to your favorable consideration the efficient administration of our predecessors in office. With an aggregate outlay of less than \$185,000 they turned over to their successors a fine tract of fruit and pasture land comprising 329 acres within half a mile of the city of Ione; water rights, ditches, and reservoir site of a value of \$60,000, and an Administration Building, roofed and inclosed, and ready for the interior furnishings of plumbing, plastering, and wood-work. The building is constructed of pressed brick and red sandstone, and roofed with slate. It is of beautiful architectural design, and has ample accommodations for the inmates and officers, with suitable office rooms for the Superintendent and management.

In addition to the buildings designed by our predecessors, we have had designed and constructed a substantial brick building, two stories in height (with attic), for the use of the trades school. We have also adopted plans for a power-house, and have constructed the foundation walls and have laid the cement floors for the placing of the required machinery. Owing to the lack of available funds for the completion of the building in accordance with the original drawings of our architect, we have housed the machinery in a temporary wooden structure, with the intention of erecting a substantial fire-proof building in its place as soon as we have funds available for that purpose.

In submitting estimates for the amount of State appropriations required for maintenance of the institution, and for construction and equipment during the next two years, it has been our purpose not to exceed the amount required for an economical and yet efficient administration.

Our estimates for building and construction are as follows:

Dining-room and assembly-room.....*	\$20,000 00
Double cottages.....	30,000 00
Completion of power-house.....	5,000 00
Hospital.....	5,000 00
Reservoir for settling and distributing purposes.....	15,500 00
	<u>\$75,500 00</u>

The estimated amounts for the annual current expenses for the next two fiscal years are as follows:

Salaries.....	\$25,000 00
Medical expenses (medicines, etc.).....	500 00
Clothing and shoes.....	4,000 00
Provisions.....	12,000 00
Fuel.....	1,500 00
Lights.....	300 00
Laundry.....	500 00
Crockery.....	300 00
Furniture.....	200 00
Bedding.....	500 00
Repairs and alterations.....	800 00
Books and magazines.....	225 00
School books and supplies.....	200 00
Stationery, postage, etc.....	275 00
Live stock.....	300 00
Farm and garden.....	1,000 00
Freight, drayage, etc.....	200 00
Painting.....	200 00
Hay, grain, etc.....	500 00
Miscellaneous.....	1,500 00
	<u>\$50,000 00</u>

Such portions of the foregoing estimates as relate exclusively to additional accommodations for the inmates are based largely upon the recommendations contained in the report of E. Carl Bank, Superintendent of the School, which recommendations have been approved and adopted by this Board, as embodying its views relative to the accommodation and necessities of the inmates.

Mr. Bank's long experience in the management of reformatories in the Eastern States, and his opportunities for learning their requirements from a practical point of view, are such as to give his recommendations far greater importance than recommendations which are made from a theoretical point of view only.

At the present rate of commitment it is morally certain that, at the beginning of the next fiscal year, there will be enough boys in attendance to occupy all of the available accommodations in the Administration Building, and that before any future appropriation can become available for the construction of cottages for their accommodation, the building will be overcrowded.

In making our estimates for maintenance it is therefore necessary to base our calculations on the maximum number of boys which can be accommodated, together with the salaries and cost of maintenance of the additional number of officers and employes required.

In considering the present rapid rate of increase in the number of inmates, and the proper housing and care of the expensive machinery for electrical and mechanical purposes, we respectfully urge that these improvements cannot be longer delayed without great inconvenience to the management and possibly serious loss to the State.