# A NEW PROVINCE FOR LAW & ORDER

Published @ 2017 Trieste Publishing Pty Ltd

#### ISBN 9780649383429

A new province for law & order by Henry Bournes Higgins

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### **HENRY BOURNES HIGGINS**

# A NEW PROVINCE FOR LAW & ORDER



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# A NEW PROVINCE FOR LAW & ORDER

BEING A REVIEW, BY ITS LATE PRESIDENT FOR FOURTEEN YEARS, OF THE AUSTRALIAN COURT OF CONCILIATION AND ARBITRATION

### By

#### HENRY BOURNES HIGGINS, M.A., LL.B.

JESTICE OF THE HIGH COURT OF ANOTHRALIA, AND PRESIDENT OF THE COURT OF CONCILIATION AND ARBITRATION, 1907-1921

133/1

SYDNEY
WORKERS' EDUCATIONAL ASSOCIATION
OF N.S.W.

1922

#### GENERAL PREFACE

The scarcity of authoritative Australian books on economic, social, and political problems has been severely felt during the development of the Workers' Educational Association in the Commonwealth. On the foundation of the Federal Council of the W.E.A. in 1018, a means of overcoming this difficulty was sought. Among the professors, tecturers, and tutors who have so readily assisted the tutorial class movement, some had collected valuable material bearing on these problems. Through the Federat Council it was thought possible to assemble some of this material for publication in a series of monographs intended for the use of students in tutorial classes and elsewhere. Thus has the W.E.A. series. of publications been founded, and it is hoped that its utility will extend beyond the immediate needs of members of the W.E.A. to the growing number of students of social problems in Australia.

The chief aim of the series being to encourage investigation in fields of study hitherto surprisingly neglected in Australia, the W.E.A. does not accept responsibility for the views expressed by the writers therein. Its purpose is to stimulate thought, not to propagate doctrines. A disclaimer of this kind may appear odd in a preface, but our experience of the persistency with which our critics insist on attributing to the Association the opinions of those who happen to be connected with it has convinced as that it is necessary.

G. V. PORTUS, General Editor.



#### PREFACE

It has been suggested to me by friends who take an active interest in the solution of the world's industrial problems-friends in several countries-that I should state in book form the results of my experience of nearly fourteen years, now that I have resigned the presidency of the Commonwealth Court of Conciliation and Arbitration. To comply with the suggestion, I think that I cannot do better than collect three articles which I wrote for the Harvard Law Review of November, 1915, January, 1919, December, 1920, and then add some supplemental matter and general conclusions. The editors of the Review have been good enough to assent to this course. I hope that my friends will not regard it as a device to spare myself effort. There is this advantage, that as the articles appeared at considerable intervals they are really a better indication of the gradual development of standards and practice in the solution of actual problems than any synthetic statement of the present position would be. I had to learn the business, with no book of instructions, no teacher other than experience, no kindly light except from the pole star of justice. It is my hope that this little book will afford some encouragement to men of public spirit who are endeavouring to bring some order out of the present industrial chaos, for they will see how standards have been created for industrial relations, how the human instruments of industry have had their lives brightened, and how extremely few have been the stoppages of work in disputes within the competence of the Court. The book may also throw some light on certain dangerous rocks which discreet Governments and Parliaments would avoid.

I desire to express my thanks to Mr. G. V. Portus, Director of Tutorial Classes in Sydney and General Editor of the W.E.A. Series, for his encouragement and valuable assistance in preparing this little book for the press.

II. B. HIGGINS.

MELEOURNE, March, 1922.

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