# THE MOVEMENT FOR BUDGETARY REFORM IN THE STATES

Published @ 2017 Trieste Publishing Pty Ltd

#### ISBN 9780649127269

The movement for budgetary reform in the States by William Franklin Willoughby

Except for use in any review, the reproduction or utilisation of this work in whole or in part in any form by any electronic, mechanical or other means, now known or hereafter invented, including xerography, photocopying and recording, or in any information storage or retrieval system, is forbidden without the permission of the publisher, Trieste Publishing Pty Ltd, PO Box 1576 Collingwood, Victoria 3066 Australia.

All rights reserved.

Edited by Trieste Publishing Pty Ltd. Cover @ 2017

This book is sold subject to the condition that it shall not, by way of trade or otherwise, be lent, re-sold, hired out, or otherwise circulated without the publisher's prior consent in any form or binding or cover other than that in which it is published and without a similar condition including this condition being imposed on the subsequent purchaser.

www.triestepublishing.com

### WILLIAM FRANKLIN WILLOUGHBY

# THE MOVEMENT FOR BUDGETARY REFORM IN THE STATES



# THE MOVEMENT FOR BUDGETARY REFORM IN THE STATES

#### PUBLICATIONS OF THE INSTITUTE FOR GOVERNMENT RESEARCH

#### STUDIES IN ADMINISTRATION

The System of Financial Administration of Great Britain By W. F. Willoughby, W. W. Willoughby and S. M. Lindsay

The Budget

By René Stourm

T. Plazinski, Translator, W. F. McCaleb, Editor

The Canadian Budgetary System

By H. G. Villard and W. W. Willoughby

The Problem of a National Budget

By W. F. Willoughby

The Movement for Budgetary Reform in the States By W. F. Willoughby

Teachers' Pension Systems in the United States By Paul Studensky (In press)

The System of Financial Administration of the United States (In preparation)

#### PRINCIPLES OF ADMINISTRATION

Principles Governing the Retirement of Public Employees
By Lewis Meriam

Principles of Government Purchasing

By A. G. Thomas (In press)

Principles of Public Employment

By A. W. Procter (In preparation)

### SERVICE MONOGRAPHS OF THE UNITED STATES GOVERNMENT

The Reclamation Service (In press)

The United States Geological Survey (In press)

The Bureau of Mines (In preparation)

#### D. APPLETON AND COMPANY

**PUBLISHERS** 

**NEW YORK** 



## COPYRIGHT, 1918, BY THE INSTITUTE FOR GOVERNMENT RESEARCH

#15 2053 AIW5

#### THE INSTITUTE FOR GOVERNMENT RESEARCH

Washington, D. C.

The Institute for Government Research is an association of citizens for coöperating with public officials in the scientific study of government with a view to promoting efficiency and economy in its operations and advancing the science of administration. It aims to bring into existence such information and materials as will aid in the formation of public opinion, and will assist officials, particularly those of the national government, in their efforts to put the public administration upon a more efficient basis.

To this end, it seeks by the thoroughgoing study and examination of the best administrative practice, public and private, American and foreign, to formulate those principles which lie at the basis of all sound administration, and to determine their proper adaptation to the specific needs of our public administration.

The accomplishment of specific reforms the Institute recognizes to be the task of those who are charged with the responsibility of legislation and administration; but it seeks to assist, by scientific study and research, in laying a solid foundation of information and experience upon which such reforms may be successfully built.

While some of the Institute's studies find application only in the form of practical cooperation with the administrative officers directly concerned, many are of interest to other administrators and of general educational value. The results of such studies the Institute purposes to publish in such form as will insure for them the widest possible utilization.

 0.257		
	co	

Frank J. Goodnow, Chairman Robert S. Brookings, Vice-Chairman Charles P. Neill,

Frederick Strauss, Treasurer

#### Trustees

Edwin A. Alderman Robert S. Brookings James F. Curtis R. Fulton Cutting Raymond B. Fosdick Felix Frankfurter Frank J. Goodnow Jerome D. Greene Arthur T. Hadley Cesar Lombardi A. Lawrence Lowell Samuel Mather Charles P. Neill Charles D. Norton Martin A. Ryerson Frederick Strauss Theodore N. Vail Charles R. Van Hise Robert S. Woodward

Director W. F. Willoughby.



#### PREFACE

In our volume on The Problem of a National Budget, the attempt was made to do three things: (to present an analysis of the problem of a budget; to/trace the history of the movement for budgetary reform in the national government; and to point out certain steps which it is believed should be taken by that government with a view to the introduction of a budgetary system as the basis for the administration of its financial affairs. The present volume has for its purpose to do a somewhat similar work for the state governments. In view of the fact that the problem of a budget has been subjected to detailed analysis in the volume relating to the national government, it is unnecessary to attempt such a work here. The problem is substantially the same in both the national and state governments. Differences exist only in respect to the conditions to be met. These differences will be considered in the introductory chapter of the present volume.

As no statement of the nature and functions of a budget is thus attempted in this volume, it is of great importance that the reader should read the chapter bearing upon this subject contained in our other volume. It is impossible intelligently to consider the progress made by anybody in working out a difficult problem until the terms of that problem are clearly understood. Until one knows what is the problem of a budget, what are its elements, and what are the several steps that have to be taken for its solution, a reading of acts passed affords but little information regarding the progress which the passage of such acts really represents. With such a knowledge, one is in a position where he can at once determine whether the framers of an act have had clearly in mind the nature of the problem they were attempting to meet, and the extent to which their action represents a real advance in the right direction. Furthermore, such frequent reference has been made in the pages that follow, where the attempt is made to evaluate the merits of the steps taken by the

several states looking to the introduction of a budgetary system, to the analysis of the budgetary problem as given in the volume on the national budget that it will be difficult for the reader at times to follow the argument of the writer without some knowledge of its contents.

On the other hand, the present volume contains much that will be of interest to persons who are primarily interested in the budgetary problem as it confronts the national government. The two volumes, in fact, constitute companion volumes which can well be read in conjunction with each other.

W. F. WILLOUGHBY.

Institute for Government Research, Washington, D. C.

July 1, 1918.