### ECONOMICS DEPARTMENT, BULLETIN NO. 17. THE ECONOMICS OF TENANCY LAW AND ESTATE MANAGEMENT: BEING A COURSE OF PUBLIC LECTURES DELIVERED IN THE UNIVERSITY OF ALLAHABAD, FEBRUARY TO APRIL, 1921

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# **H. STANLEY JEVONS**

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### THE ECONOMICS

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## TENANCY LAW

#### AND

### ESTATE MANAGEMENT

BEING A COURSE OF PUBLIC LECTURES DELIVERED IN THE UNIVERSITY OF ALLAHABAD FEBRUARY TO 'AFRIL, 1921

#### BY

### H. STANLEY JEVONS M.A., B.Sc., F.S.S.

UNIVERSITY PROFESSOR OF ECONOMICS, EDITOR OF THE "INDIAN JOURNAL OF ECONOMICS."

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<sup>o</sup>A regrettable mistake has occurred in the numbering of the Lectures so that there is no II. On page 34 for IV read V.

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#### PREFACE

This Bulletin contains the substance of a course of public lectures delivered in the University of Allahabad during February, March and April of the present year. It, will be obvious that some of the lectures are not printed in full, but are more or less summarised. A few parts, more especially a review of the history of the land legislation in the United Provinces, which is successible in other books, have been omitted altogether; and there has also been some rearrangement of the order in which the subject-matter is presented. Otherwise the contents of this volume represent the lectures as delivered.

It might perhaps have been advantageous if some review of land systems in other foreign countries besides England had been included in the lectures ; but I felt that this would unduly enlarge what was already an extensive subject. I have attempted to remedy this defect in some degree by including in an Appendix to this volume a list of books which give some description of the tenancy systems of other countries, together with occasional extracts therefrom and some comments.

After reading through the lectures again in proof, the conviction grows on me that the agrarian problem in India is of deeper significance and greater importance than was indicated anywhere in my lectures. I seem to see it now as the great political question which will emerge as soon as the constitutional strife is laid to rest. It is essentially an economic problem; and one that will affect the very roots of the future prosperity of India. I think the general tendency of unenlightened public opinion will be to favor peasant proprietorship in its broad sense, including tenants with fixity of tenure as well as those holding proprietary rights. The controversy as to the respective merits of large and small holdings as a system of agriculture, will rage here as in other countries. An outery will be raised against depopulation when large farms are created. The greater the pressure of the population upon the land the greater will tend to be the restrictions imposed by law upon the freedom of landlords. In favor of the policy of peasant proprietorship will be arged its apparent success in France and Belgium, and the modern movement for the re-creation of small holdings in England.

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I feel it necessary to point out here that such arguments will be wholly fallacious, because they do not take into account the very different economic conditions prevailing in Europe. The British Isles and all the Western countries of the continent of Europe-Germany, Holland, Belgium, France, Spain and Portugal-are essentially countries with a maritime sea-board ; and their economic development during the past fifty years has been largely conditioned by the growing cheapness of ocean transport. The cultivation of the smill holdings in France, Belgium and Germany could never supply the food required by the present population. These countries, as well as England, normally draw a large part of their food-supply from the most distant parts of the world. Wheat comes from Russia, Canada, the United States, the Argentine and Australia; meat from North and South America, Australia and New Zealand ; eggs and dairy products from Russis, Australia and Canada. The main fact, however, is the large importation of wheat; the cultivation of which is uneconomical on small holdings in Europe. The peasants of these countries are devoting themselves more and more every year to specialized products-potatoes, vegetables, fruits, herbs, sugar-beet, tobacco, and a host of minor products, a demand for which has been created by the growing populations of the cities.

How different is the situation in India! In normal years we export wheat and rice. It is almost inconceivable that India should ever become a country importing foodstuffs; for by the time our industrial development shall

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have proceeded far enough to reverse our position in the world's markets, countries which now export wheat will have little, if any, surplus after feeding their own populations. Whatever surplus there may be will be bought by Europe and the United States, not India. Hence we must look forward to relying for all time on our own production of foodstuffs. In a land so fertile as India a system of agriculture developed to the extent prevailing in Western A Europe could easily support a population of five hundred millions at a far higher standard of living than now prevails ; but agriculture will never develop to that standard of living if the whole country is peopled with peasant They must go on producing \_ proprietors on small holdings. foodstuffs by uneconomical methods, to the exclusion of the more profitable produce.

In some parts of India, therefore, Llarge scale farming must be developed. In other parts too every stimulus will be needed to raise the productiveness of agriculture. My opinion is that success will only come by accepting the circumstances as we find them. Where a landlord class exists the most rapid means of progress will be the education of that landlord class to exercise its true function in the direction and improvement of the agriculture of the tenants. ] [Where no landlord class exists the most fruitful agency will be a co-coperative organization of purchasing and sales societies, combined with numerous agricultural instructors maintained by Government or otherwise; If the landlord class can be induced to take an active interest in the promotion of agriculture, there is no doubt in my mind that a higher standard of production will be reached more rapidly in zamindari tracts than in ryotwari areas. I believe that this outcome is not only possible but is the most practicable if people would only realize the nature and argency of the problem. It is this conviction which is the justification of the point of view which I have taken throughout these lectures.

H. STANLEY JEVONS

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