POLITICS AND ADMINISTRATION, A STUDY IN GOVERNMENT

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Politics and administration, a study in government by Frank J. Goodnow

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POLITICS

AND ADMINISTRATION

A Study in Government

BY FRANK J. GOO GOODNOW, A.M., LL.D. PROFESSOR OF ADMINISTRATIVE LAW IN COLUMBIA UNIVERSITY

New Dork

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Соруніснт, 1900,

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PREFACE

THE purpose of this little work is to show, particularly from a consideration of political conditions as they now exist in the United States, that the formal governmental system as set forth in the law is not always the same as the actual system. The attempt is also made to indicate what changes in the formal system of the United States must be made, in order to make the actual system conform, more closely than it does at present, to the political ideas upon which the formal system is based.

This attempt has involved an analysis of the operations of government and a consideration of their interrelations, together with a study of the position of the political party and of its leaders, whom we are beginning to call "bosses."

The concrete remedies proposed are first, a greater centralization of our state administrative system, following the model of the national administrative system, in the hope of taking from the

PREFACE

vast mass of administrative authorities the power which they now have of obstructing the execution of state laws, and of thus making it possible to relieve such administrative authorities from political tests for holding office; and, second, the subjection of the political party, as a political organ recognized by law, to an effective public control, in the hope of making the party and its leaders more responsive to the public will.

The author desires to acknowledge his indebtedness for valuable suggestions to his friend and colleague, Professor Franklin H. Giddings, who, at his request, kindly consented to read his manuscript.

FRANK J. GOODNOW.

COLUMBIA UNIVERSITY, April 1, 1900.

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