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HENRY CARTER ADAMS

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TAXATION

IN THE

UNITED STATES

1789-1816

"The salus popul should be the prime consideration in regard to all taxes."-McCullock.

... • : -

"Money is with propriety considered as the vital principle of the body politic; as that which sustains its life and motion, and enables it to perform its most essential functions." --Hamilton.

"Security of property, freedom of industry, and moderation in public expenditure, are the only means by which society can constantly advance in the career of wealth and civilization."-John Mc Ficker.

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JOHNS HOPKINS UNIVERSITY STUDIES

HERBERT B. ADAMS, Editor

History is past Politics and Politics present History - Presman

SECOND SERIES

V-VI

TAXATION

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BY HENRY CARTER ADAMS, Ph. D.

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TAXATION

UNITED STATES,

1789-1816.

I.—CUSTOMS DUTIES AND TONNAGE ACTS.

It necessarily follows from the nature of the taxing power that its exercise among free peoples involves much besides securing revenue to States. Questions of general policy, of social purpose, of commercial and industrial interests are found so closely intertwined with questions of tariff, impost, and rates, that a study of the latter group of topics is impossible without entering, to some extent at least, into a consideration of the former. In the history of our own country, this has been especially true since 1816, because of the employment of tax machinery for other than tax purposes; yet even prior to that date, while the protectionist idea from the American standpoint was still in flux, it is found quite difficult to separate revenue questions from current history.

There is one point of marked contrast between the two periods here brought into comparison. Previous to 1816, all

^{&#}x27;The following cssay was written in the winter of 1878, while its author was a student at the Johns Hopkins University. During the year 1879, it was translated into German and appeared in the "Zeitschrift für die gesammte Staatewissenschaft," published at Tübingen. The first chapter has been modified, but, in the main, the essay is here presented in its original form. In addition to the facts which it contains, a point of peculiar interest will be found in a new interpretation of the relation which protection held to general politics in 1789.

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revenue discussions were largely influenced by considerations of external policy and foreign intercourse, and the workings of revenue laws were, to a considerable degree, affected by the actions of England and France; since the close of the second war with England, however, the politics of the United States have taken their tone and color from questions centering in domestic interests. The treaty of Versailles did not make us a people independent in fact as well as in name. England had no intention of loosening her grasp upon America, or of abandoning, in any essential feature, her traditional colonial policy. Colonial commerce was then of much greater relative importance than at present, and entered more largely into the control of foreign affairs; and the United States, being the first of dependent peoples to deny the claims of the colonial system, found that they had undertaken the solution of a problem demanding radical modification of long-established relations. From one point of view-it may be a narrow point of viewthe first twenty-five years of national life may be said to have been devoted to the realization of that independence for which the first great war had been undertaken. In turning our attention, then, to a study of the customs tariff legislation in the United States previous to 1816, we must be prepared for extensive excursions into what at first may appear to be fields of inquiry altogether foreign to financial investigation.

Immediately upon the organization of the House of Representatives, the question of ways and means was introduced as the most pertinent which could engage the attention of Congress. It appears to have been assumed that indirect taxes through duties and imposts should be accepted as the main reliance of the government for revenue, and a plan for the establishment of a system of customs duties was submitted accordingly. This plan received the attention of the House from April 8 to May 17; a formulated bill was then sent to the Senate which, amended by that body and re-amended by a committee of conference, received the approval of the president July 4, 1789. This was the first revenue act under the

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new government. As finally approved, this law embraced a long list of specific duties, and five classes of goods imposed with *ad valorem* rates. It also contained a short free list, made provision for the repayment of all duties upon goods again exported, and admitted the principle of discrimination in favor of commodities imported in vessels built or owned by citizens of the United States. The details of the act are as follows:

SPECIFIC DUTIES.

Articles taxed.	Rate,	Basis	of measure.
Spirits, according to proof			gallon.
Wines, according to quality	10 to 18 cts	"	46
Beer, Ale, and Porter in casks	5 cts	"	**
Beer, Ale, Porter, and Cider in bottles.	20 cts	Per	dozen.
Molasses		Per	gallon.
Sugars	1 to 3 cts	Per	pound.
Teas, from China in American vessels.	6 to 20 cts	"	u
Teas, from Europe in American vessels	8 to 26 cts	£4	**
Teas imported in any other manner	15 to 45 cts	"	ш
Candles of wax or spermaceti	6 cts	44	**
Tallow candles and soap	2 cts		46
Cheese	4 cts	"	**
Boots		Per	pair.
Shoes of leather	7 cts		46
Shoes of silk	10 cts	"	- 66
Cables and tarred cordage	75 cts	Per 1	12 pounds.
Untarred cordage	90 cts		ee ee
Twine and pack thread	\$2.00	**	cc 62
Unwrought steel	56 cts	41	ee ee
Nails and spikes	1 et	Per	pound,
Manufactured tobacco	6 cts	**	65
Snuff	10 cts	"	**
Indigo	16 cts	"	**
Hemp	60 cts	Per 1	12 pounds,
Cotton	3 cts	Per	pound.
Wool and cotton cards	50 cts	Per	dozen,
Coal	2 cts	Per	bushel.
Pickled fish			
Dried fish	50 cts	Per	quintal.
Salt	6 cts	Per	bushel.
Coffee		Per	pound.
Сосов	1 ct	"	u

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