# THE LEGAL TENDER CASES OF 1871: DECISION OF THE SUPREME COURT OF THE UNITED STATES

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The Legal Tender Cases of 1871: Decision of the Supreme Court of the United States by Various

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# THE LEGAL TENDER CASES OF 1871: DECISION OF THE SUPREME COURT OF THE UNITED STATES

Trieste

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## LEGAL TENDER CASES

OF 1871.

DECISION OF THE SUPREME COURT OF THE UNITED STATES, DECEMBER TERM, 1870, IN THE CASES OF KNOX vs. LEE, AND PARKER vs. DAVIS;

WITH THE OPINIONS OF

JUSTICES STRONG AND BRADLEY; AND THE DISSENTING OFINIONS OF JUSTICES CHASE, CLIFFORD, AND FIELD.

TO WRICH ARE ADDED

THE NOTES OF FORTY-FOUR CASES QUOTED OR REFERRED TO IN THE SEVERAL OPINIONS ABOVE NAMED.

- interest

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J. B. Magile

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#### THE LEGAL TENDER CASES.

#### Before the Supreme Court of the United States,

#### December Term, 1870.

The case of WILLIAM B. KNOX, Plaintiff in Error, vs. PHEER G. LER and HUGH LEE, her husband. In Error to the Circuit Court of the United States for the Western District of TEXAS, and

THOMAS H. PARKER Plaintiff in Error, vs. GEORGE DAVIS. In error to the Supreme Judicial Court of the Commonwealth of MAS-SACHUSETTS.

Mr. Justice STRONG delivered the opinion of the Court.

The controlling questions in these cases are the following : Are the acts of Congress, known as the legal-tender acts, constitutional when applied to contracts made before their passage; and, secondly, are they valid as applicable to debts contracted since their enactment ? These questions have been elaborately argued, and they have received from the court that consideration which their great importance demands. It would be difficult to over-estimate the consequences which must follow our decision. They will affect the entire business of the country, and take hold of the possible continued existence of the government. If it be held by this court that Congress has no constitutional power, under any circumstances, or in any emergency, to make treasury notes a legal tender for the payment of all debts, (a power confessedly possessed by every independent sovereignty other than the United States,) the government is without those means of self-preservation which, all must admit, may, in certain contingencies, become indispensable, even if they were not when the acts of Congress now called in question were enacted. It is also clear that if we hold the acts invalid as applicable to debts incurred, or transactions which have taken place since their enactment, our decision must cause, throughout the country, great business derangement, wide-spread distress, and the rankest injustice. The debts which have been contracted since February 25, 1862, constitute, doubtless, by far the greatest portion of the existing indebtedness of the country. They have been contracted in view of the acts of Congress declaring treasury notes a legal tender, and in reliance upon that doclaration. Men have bought and sold, borrowed and lent, and assumed every variety of obligations contemplating that payment might be made with such notes. Indeed, legal-tender treasury notes have become the universal measure of values.

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#### Opinion of the Court.

If now, by our decision, it be established that these debts and obligations can be discharged only by gold coin ; if, contrary to the expectation of all parties to these contracts, legal-tender notes are rendered unavailable, the government has become an instrument of the grossest injustice; all debtors are loaded with an obligation it was never contemplated they should assume ; a large percentage is added to every debt, and such must become the demand for gold to satisfy contracts, that ruinous sacrifices, general distress, and bankruptcy may be expected. These consequences are too obvious to admit of question. And there is no well-founded distinction to be made between the constitutional validity of an act of Congress declaring treasury notes a legal tender for the payment of debts contracted after its passage and that of an act making them a legal tender for the discharge of all debts, as well those incurred before as those made after its enactment. There may be a difference in the effects produced by the acts, and in the hardship of their operation, but in both cases the fundamental question, that which tests the validity of the legislation. is, can Congress constitutionally give to treasury notes the character and qualities of money? Can such notes be constituted a legitimate circulating medium, having a defined legal value ? If they can, then such notes must be available to fulfill all contracts (not expressly excepted) solvable in money, without reference to the time when the contracts were made. Hence it is not strange that those who hold the legal-tender acts unconstitutional when applied to contracts made before February, 1862, find themselves compelled also to hold that the acts are invalid as to debts created after that time, and to hold that both classes of debts alike can be discharged only by gold and silver coin.

The consequences of which we have spoken, serious as they are, must be accepted, if there is a clear incompatibility between the Constitution and the legal-tender acts. But we are unwilling to precipitate them upon the country, unless such an incompatibility plainly appears. A decent respect for a co-ordinate branch of the government demands that the judiciary should presume, until the contrary is clearly shown, that there has been no transgression of power by Congress-all the members of which act under the obligation of an oath of fidelity to the Constitution. Such has always been the rule, In COMMONWEALTH vs. SMITH, (4 Binney, 123,) the language of the court was, "it must be remembered that, for weighty reasons, it has been assumed as a principle, in construing constitutions by the Supreme Court of the United States, by this court, and by every other court of reputation in the United States, that an act of the legislature is not to be declared void unless the violation of the Constitution is so manifest as to leave no room for reasonable doubt;" and, in FLETCHER vs. PECK, (6 Cranch, 87,) Chief Justice MARSHALL said "it is not on slight implication and vague conjecture that the legislature is to be pronounced to have transcended its powers and its acts to be considered void. The opposition between the Constitution and the law should be such that the judge feels a clear and strong conviction of their incompatibility with each other." It is incumbent, there

#### Legal Tender Cases of 1871.

fore, upon those who affirm the unconstitutionality of an act of Congress to show clearly that it is in violation of the provisions of the Constitution. It is not sufficient for them that they succeed in raising a doubt.

Nor can it be questioned that, when investigating the nature and extent of the powers conferred by the Constitution upon Congress, it is indispensable to keep in view the objects for which those powers were granted. This is an universal rule of construction applied alike to statutes, wills, contracts, and constitutions. If the general purpose of the instrument is ascertained, the language of its provisions must be construed with reference to that purpose and so as to subserve it. In no other way can the intent of the framers of the instrument he discovered. And there are more urgent reasons for looking to the ultimate purpose in examining the powers conferred by a constitution than there are in construing a statute, a will, or a contract. We do not expect to find in a constitution minute details. It is necessarily brief and comprehensive. It prescribes outlines, leaving the filling up to be deduced from the outlines. In MARTIN vs. HUNTER, I Wheaton, 326, it was said, "the Constitution unavoidably deals in general language. It did not suit the purpose of the people in framing this great charter of our liberties to provide for minute specifications of its powers, or to declare the means by which those powers should be carried into execution."

And with singular clearness was it said by Chief Justice MAR-SHALL, in MCCULLOH VS. THE STATE OF MARYLAND, 4 Wheaton, 405 : "A constitution, to contain an accurate detail of all the subdivisions of which its great powers will admit, and of all the means by which it may be carried into execution, would partake of the prolixity of a political code, and would scarcely be embraced by the human mind. It would probably never be understood by the public. Its nature, therefore, requires that only its great outlines should be marked, its important objects designated, and the minor ingredients which compose those objects be deduced from the nature of the objects themselves." If these are correct principles, if they are proper views of the manner in which the Constitution is to be understood, the powers conferred upon Congress must be regarded as related to each other, and all means for a common end. Each is but part of a system, a constituent of one whole. No single power is the ultimate end for which the Constitution was adopted. It may, in a very proper sense, be treated as a means for the accomplishment of a subordinate object, but that object is itself a means designed for an ulterior purpose. Thus the power to levy and collect taxes, to coin money and regulate its value, to raise and support armies, or to provide for and maintain a navy, are instruments for the paramount object, which was to establish a government, sovereign within its sphere, with capability of self-preservation, thereby forming an union more perfect than that which existed under the old Confederacy.

The same may be asserted also of all the non-enumerated powers included in the authority expressly given "to make all laws which shall be necessary and proper for carrying into execution the specified

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